

# Compilation of CVC Guidelines on Tenders and Contracts

Published on the Occasion of Vigilance Awareness Week, 26<sup>th</sup>-31<sup>st</sup> Oct, 2015



**Mangalore Refinery and Petrochemicals Limited**  
(A subsidiary of ONGC)  
www.mrpl.co.in | Email: cvo@mrpl.co.in  
Ph.: +91 824 22702641



Awareness Programme at Manipal School



CTE type Inspection at Bio Gas plant Gas collection



CT Type Inspection at CDU III DA31006 NDT Test



CVO ONGC MRPL visit



Surprise check at Canteen



CVO MRPL inspecting Crude at ONGC Hera Offshore platform

## Highlights of MRPL Vigilance Department's Activities

## Preamble



**PG Rama Krishna**  
*General Manager (Vigilance)*

Vigilance Awareness Week is a ritual function for Vigilance teams across the country. Central Vigilance Commission mandates to celebrate this function in all Central Government institutions, PSUs etc. This year's theme is chosen by CVC as "Preventive Vigilance as a Tool of Good Governance". Keeping in this mind, MRPL Vigilance team is bringing out a booklet on "Compilation of CVC guidelines on Tenders and Contracts". This book will be certainly a tool in prevention of iniquity in preparation of Tenders and execution of contracts. This booklet is compendium of several CVC guidelines in the form circulars with their numbers. It is helpful in ready reference in CVC web portal. This booklet is a must for all those executives dealing with Tendering process and execution of contracts.

Sri Manjunath HV, Manager (Vigilance) and Sri P. Rajendra, Dy.Manager (Vigilance) in association with Smt. Lekshmi M Kumaran GM (CC&SDC) had put all their efforts to bring out this booklet within a short span of time. It is not complete without mentioning, the continuous guidance and support extended by CVO, Sri Y. Ravindranath, ITS, in preparation of this booklet.

*Jai Hind*

के. वि. चौदरि  
K.V. CHOWDARY



केन्द्रीय सतर्कता आयोग  
केन्द्रीय सतर्कता आयोग  
Central Vigilance Commissioner  
Central Vigilance Commission



#### MESSAGE

I am happy to note that Vigilance Department of Mangalore Refinery and Petrochemicals Ltd. is bringing out a reference book titled "Compilation of CVC Guidelines on Tenders and Contracts" on the occasion of Vigilance Awareness Week organised from October 26 – 31, 2015.

The compilation which brings all the relevant material to one place would serve as a good guide to enable the stake holders to follow the right procedures in the matter of tenders and contracts. Bringing transparency and accountability are two of the most important criteria in providing good governance. I am sure the book will be very useful. I wish the company and its employees all the best in their endeavours.

*K.V. Chowdary*

(K.V. Chowdary)

RAJIV



सतर्कता आयुक्त  
केन्द्रीय सतर्कता आयोग  
VIGILANCE COMMISSIONER  
CENTRAL VIGILANCE COMMISSION

### MESSAGE

I am happy to know that MRPL is bringing out a reference book titled "Compilation of CVC guidelines on Tenders and Contracts" aimed at to be a comprehensive guide to all the stake holders in the company who are engaged in tenders and contracts. Since this reference book has been prepared based on the CVC's guidelines issued from time to time, it will be very useful for the vigilance officials to deal with vigilance matters with promptitude and improve vigilance administration so far as tender related matters are concerned.

I congratulate the CVO and his team of officials of MRPL for taking the initiative to bring out this reference book and I hope their efforts will continue to bring about greater awareness all around in combating contracts related corruption.

  
(Rajiv)  
Vigilance Commissioner  
9-10-2015



टी. एम. भसीन  
T. M. BHASIN



सतर्कता आशुक्त  
केन्द्रीय सतर्कता आयोग  
VIGILANCE COMMISSIONER  
CENTRAL VIGILANCE COMMISSION

Dt. 08.10.2015

**MESSAGE**

I am happy to note that the Vigilance Department of Mangalore Refinery and Petrochemicals Ltd. is bringing out a reference book titled '**Compilation of CVC Guidelines on Tenders and Contacts**' on the occasion of Vigilance Awareness Week scheduled to be organised from 26<sup>th</sup> to 31<sup>st</sup> October, 2015. I congratulate the Vigilance Department of MRPL for their initiative.

Bringing transparency and accountability are the two hallmarks in inculcating good governance practices. This compilation brings all the relevant material at one place and shall serve as a handy guide for the concerned officials to follow the correct procedures in the matter of tenders and contracts. I wish MRPL and its employees all the best in their future endeavours as well.

With best wishes,

(T.M.Bhasin)

Vigilance Commissioner



## मंगलूर रिफाइनरी एण्ड पेट्रोकेमिकल्स लिमिटेड MANGALORE REFINERY AND PETROCHEMICALS LIMITED

(अपेन्त एंड नेचुरल गैस कोर्पोरेशन लिमिटेड को सहायक कंपनी) (A Subsidiary of Oil and Natural Gas Corporation Ltd)  
पंजीकृत कार्यालय : कुतैथूर पोस्ट, बाय कटपल्ल, मंगलूर. Regd. Office: Kuthethoor P.O., Via Katipalla, MANGALORE - 575 030  
दूरभाष Ph : 0824 2270400, फैक्स Fax : 0824 2271404

CTN:LB5110KA1988G01008959

E-mail: mrplmir@mrplindia.com Website: www.mrpl.co.in  
'AN ISO 9001 AND 14001 CERTIFIED COMPANY'



### MESSAGE

Our Prime Minister has decisively emphasized that "Good Governance (Iq'kklu) is the key to a nation's progress." Today, you see the Government has committed itself to a host of measures to realize this : re-engineering and simplification of procedures, harnessing the e-platform to provide a transparent and accountable administration, that works for the betterment and welfare of the common man.

With this as the guiding principle, all of us engaged in service of the Nation in the Public Sector space, have also started a review of our systems, processes and procedures, with the intent of simplyfying, speeding up decision making and ensuring transparency and accoutability.

In this context, CVC's adoption of "Preventive Vigilance as a tool of good governance" as the theme for the Vigilance Awareness Week-2015 has come at the right time.

We at MRPL recognize the value of Preventive Vigilance and what it delivers to the bottomline. Our Vigilance Department, led by Shri Ravindranath ITS, CVO, is doing significant work in correcting and setting up robust systems that deliver honesty, efficiency, quality and cost optimisation.

So I am delighted to compliment and back MRPL Vigilance Department in their initiative to publish a "Compilation of CVC guidelines on Tenders & Contracts" by as part of the Vigilance Awareness Week-2015 activities.

I have browsed through the contents and appreciate the clarity and simplicity with which all guideleines have been spelled out. No doubt this will be a valuable ready reckoner.

My compliments to CVO-MRPL & his team.

SHRI H KUMAR  
Managing Director



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ई-मेल E-mail: mrplmir@mrplindia.com Website: www.mrpl.co.in

CIN: L05110KA1988GOI008959

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### MESSAGE

Along with MRPL's vision of being a world-class Refining and Petrochemicals Company, it is MRPL's equally committed declared mission to "imbibe highest standards of business ethics and values".

CVC has adopted the theme of "*Preventive Vigilance as a tool of good governance*" for the Vigilance Awareness Week-2015. Preventive Vigilance aims at development of systems that promote transparency, accountability, ethical practices & a culture of honesty to eliminate the scope of corruption; thus aiding the management to achieve optimum results.

In this context, release of reference book titled "**Compilation of CVC guidelines on Tenders & Contracts**" by MRPL Vigilance department is an aptly timed & heartening development.

This comprehensive guide will be of immense value as one point reference for all the vigilance aspects related to Tender & Contracts thus spreading awareness among all the stakeholders, enabling them to follow the right procedures.

I compliment CVO-MRPL & his committed team for timely initiative & contribution towards MRPL's mission of imbibing highest standards of business ethics & values through release of this comprehensive guide which will act as an effective preventive vigilance tool in the area of Tenders & Contracts in MRPL.

Vishnu Agrawal  
Director, Finance

Delhi Office : LGF, Mercantile House, 15 K.G. Marg, New Delhi - 110 001. Ph: 011 23463100, Fax: 011 23463201  
Bangalore Office : MRPL opp. to KSSIDC Industrial Estate Rajajinagar, Bangalore 560 010. Ph: 080 22642200, Fax: 080 - 23505501  
Mumbai Office : Maker Tower, 'F' Wing, 16th Floor, Cuffe Parade, Colaba, Mumbai - 400 005. Tel: 91 22 22173000, Fax : 91 22 22173233





## मंगलूर रिफाइनरी एण्ड पेट्रोकेमिकल्स लिमिटेड MANGALORE REFINERY AND PETROCHEMICALS LIMITED

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### MESSAGE

MRPL is a relatively young company in Oil & Gas sector, Govt. of India, moving ahead with ambitious plans that a committed work force has lend their shoulder to, and driven by inspiring leaders. For us, quick, cost-effective and efficient decisions are a must. So for us preventive vigilance, good governance is an absolute requirement.

UNDP defines "Good Governance" around three key words: transparency, accountability and participatory. But today good governance has evolved to add the dimensions of time (process time) and deployment technology.

At MRPL, we are at the leading edge of this concept, urged on by our Mission and also the stellar preventive vigilance initiatives undertaken by our Vigilance Department with Shri Ravindranath I T S at the helm.

This publication that the Department has put together on the occasion of the Vigilance Awareness Week 2015 is a case in point.

I am certain that the "Compilation of CVC guidelines on Tenders & Contracts" will deliver ease of reference, understanding and wipe out any ambiguity and Team MRPL will definitely benefit from the same.

Heartfelt appreciation

M.Venkatesh  
Director (Refinery)

वाई. रवीन्द्रनाथ, आईटीएस  
मुख्य सतर्कता अधिकारी  
Y. RAVINDRANATH, I.T.S.  
Chief Vigilance Officer

मंगलूर रिफाइनरी एण्ड पेट्रोकेमिकल्स लिमिटेड  
MANGALORE REFINERY AND PETROCHEMICALS LIMITED  
( ऑयल एंड नेचुरल गैस कॉर्पोरेशन लिमिटेड की सहायक कंपनी )  
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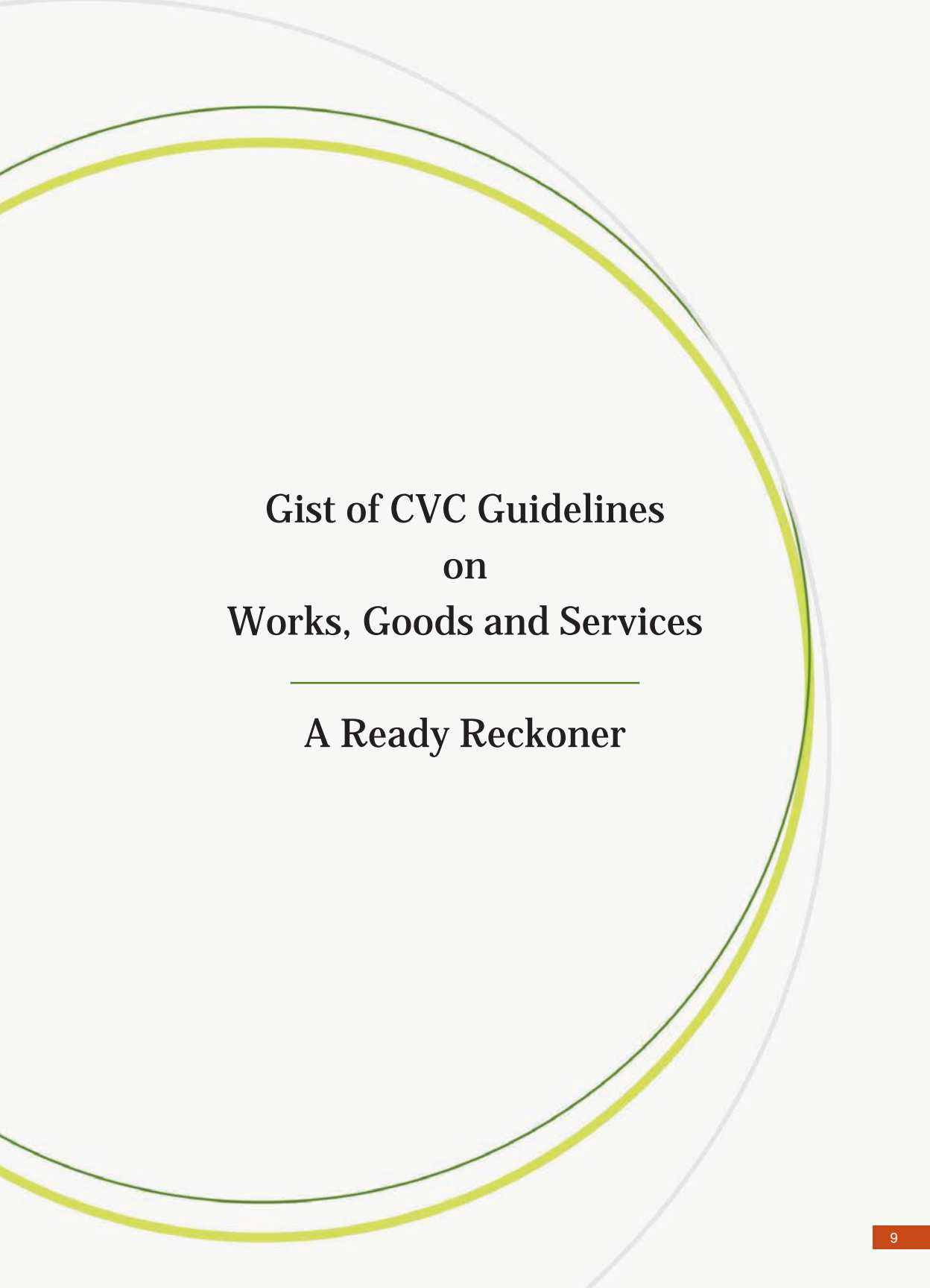
CVC has been advocating Preventive Vigilance as primary tool to tackle corruption in Government Establishments. A robust set of time tested and proven rules of business go a long way in establishing transparent systems in the organizations. Towards this end CVC had been issuing many guidelines on Tenders and contracts.

We are happy to publish a book titled 'Compilation of CVC guidelines on Tenders & Contracts'. This book contains all the guidelines issued by CVC on the subject in a systematic way so that the practicing personnel get systematic guidance.

One area of focus in the recent times is implementation of e-initiatives like e-procurement, e-payment, e-auctioning etc. While these technological tools will certainly provide convenience and ease we must be careful in selecting the technology providers. Department of Information Technology of Govt. Of India had issued guidelines for selecting e-procurement solution providers to ensure secrecy and transparency in operations. Introduction of any new technology into our operations must be scrutinized thoroughly and made fool proof before adopting.

I am sure this compilation will help all the practitioners immensely.

  
Y. Ravindranth 20/10/15



**Gist of CVC Guidelines  
on  
Works, Goods and Services**

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**A Ready Reckoner**

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## I. PRE BID STAGE

### 1. Pre-qualification Criteria (PQC)

- a. To ensure that the pre-qualification criteria specified in the tender document should neither be made very stringent nor very lax to restrict / facilitate the entry of bidders.
- b. It should be ensured that the PQ criteria are exhaustive, yet specific and there is fair competition.
- c. It should also be ensured that the PQ criteria is clearly stipulated in unambiguous terms in the bid documents. **(No. 98/ORD/1 Dtd. 04.09.2003 & No. 12-02-1-CTE-6 Dtd. 07.05.2004).**
- d. It is necessary to fix in advance the minimum qualification, experience and number of similar works of a minimum magnitude satisfactorily executed in terms of quality and period of execution. **(No. 12-02-1-CTE-6 Dtd. 17.12.2002).**
- e. Whatever pre-qualification, evaluation / exclusion criteria, etc. which the organization wants to adopt should be made explicit at the time of inviting tenders so that basic concept of transparency and interests of equity and fairness are satisfied.
- f. The acceptance / rejection of any bid should not be arbitrary but on justified grounds as per the laid down specifications, evaluation / exclusion criteria. **(Ref No.98/ORD/1 Dtd. 09.07.2003).**
- g. It should be ensured that pre-qualification criteria, performance criteria and evaluation criteria are incorporated in the bid documents in clear and unambiguous terms as these criterions are very important to evaluate bids in a transparent manner. Whenever required, the departments/organisations should follow two-bid system, i.e. technical bid and price bid. The price bids should be opened only of those vendors who were technically qualified by the Department / Organisation. **(Ref: No. 98/ORD/1 Dated 04.09.2003).**

### 2. Integrity Pact (IP)

- a. CVC recommends IP concept and encourages its adoption and implementation in respect of all major procurements.
- b. Independent External Monitors (IEMs) to review independently and objectively whether and to what extent parties have complied with their obligations under the Pact.
- c. Entering into IP would be a preliminary qualification to participate in the bidding.
- d. Based on the proposal of panel of eminent persons to be appointed as IEMs by the organisation, CVC would approve their appointment. **(Ref: 007/VGL/033 Dtd. 04.12.2007, 28.12.2007 & 008/CRD/013 Dtd. 11.08.2009).**



- e. Adoption of Integrity Pact in an organization is voluntary, but once adopted, it should cover all tenders / procurements above a specified threshold value, which should be set by the organization itself.
- f. In view of limited procurement activities in the Public Sector Banks, Insurance Companies and Financial Institutions, they are exempted from adopting IP. **(Ref: No. 007/VGL/033 Dtd. the 05.08.2008).**
- g. "Standard Operating Procedure" for adoption of Integrity Pact. Format for integrity pact is enclosed to this Circular. **(Ref: No. 008/CRD/013 Dtd. 18.05.2009).**
- h. Organisation to select the names of the IEMs after due diligence and should not propose the officer serving or retired from the same organisation (Ref: 009/VGL/016 Dtd.19.04.2010). Maximum age limit for initial appointment of three years or further extension of two years is 70. **(Ref: 011/VGL/053 Dtd. 23.07.2012)**

Organisations to undertake a general review and assessment of implementation of IP and submit progress through CVO's monthly report to the Commission.

**(Ref: No. 008/CRD/013 Dated: 13.08.2010 & 008/CRD/013 Dtd 11.08.2009)**

- i. The organizations, while forwarding the names of the persons for empanelment as IEMs should sent a detailed bio-data in respect of each of the persons proposed. The bio-data should, among other things, include the postings during the last ten years before superannuation of the persons proposed as IEMs, in case the names relate to persons having worked in the government sector.

The bio-data should also include details regarding experience older than ten years before superannuation of the persons proposed as IEMs, if they have relevant domain experience in the activities of PSUs where they are considered as IEMs. **(Ref: 008/VGL/001 Dtd 19.05.2008)**

### 3. Use of Brand Names in NIT

It has come to the notice of the Commission that some departments / organisations are issuing tenders for purchase of computers where they mention and insist on international brands. This not only encourages the monopolistic practices but also vitiates the guidelines issued by the Ministry of Finance, D/o Expenditure vide its OM No. 8(4) - E.II (A) 98 dated 17.12.1998. It is therefore, advised that departments / organisations may follow the instructions issued by the Department of Expenditure. **No.98/ORD/1 Dtd. 05.05.2003. (Ref: No.8 (4)-E.II (A)/98 Dtd. 17.12.1998)**

### 4. Measures to curb the menace of counterfeit and refurbished IT products

To insist on undertaking from OEM that all the components / parts / assembly / software used in the Desktop and Server are original / new components and that not refurbished / duplicate / second hand components / parts / assembly / software are being used or would have been used. **(Ref: No.007/CRD/008 Dtd. 15.02.2008)**

## **5. Tender Sample Clause**

- a. While it is recognized that samples may be required to be approved to provide a basis in respect of indeterminable parameters such as shade, feel, finish & workmanship for supplies of such items but system of approving / rejecting tender samples at the time of decision making is too subjective and is not considered suitable, especially for items which have detailed specifications. The lack of competition in such cases is also likely to result in award of contracts at high rates.
- b. It is thus advised that Government Departments / Organizations should consider procurement of such items on the basis of detailed specifications. If required, provision for submission of an advance sample by successful bidder(s) may be stipulated for indeterminable parameters such as, shade/tone, size, make-up, feel, finish and workmanship, before giving clearance for bulk production of the supply. Such a system would not only avoid subjectivity at the tender decision stage but would also ensure healthy competition among bidders and thus take care of quality aspect as well as reasonableness of Prices. **(Ref: No. 2EE-1-CTE-3 Dtd. 15.10.2003).**

## **6. Turnkey Contracts**

The Commission has been receiving complaints that in turnkey contracts for networking of computer systems a lot of unrelated products are being included in the contracts which are either not required or which are stand alone in nature and can be procured separately at much lower cost. Inclusion of these unrelated items creates opportunities for malpractices. The Commission is of the view that wherever possible it will be advisable to take an independent third party view about the scope of turnkey projects so that the tendency to include unrelated products as part of the turnkey project is avoided. **(Ref: 004/ORD/8 Dtd. 03.11.2004)**

## **7. Design Mix Concrete**

Provisions of IS 456:2000 are to be complied with. **(Ref: 010/VGL/066 Dtd. 07.10.2010)**

## **8. Use of products with standard specifications**

It is reiterated that the items with standard specifications only should be stipulated in the bid documents. In case, items with non-standard specifications are to be procured, reasoning for procuring such items may be recorded and reasonability of rates must be checked before placing order. **(Ref : 98-VGL-25 Dtd. 26.04.2007)**

## **9. Expression of Interest (EOI)**

- a. There have been instances where the equipment / plant to be procured is of complex nature and the procuring organisation may not possess the full knowledge of the various technical solutions available in the market to meet the desired objectives of the transparent procurement that ensures value for money spent simultaneously ensuring up-gradation of technology & capacity building.

- b. It would be prudent to invite Expression of Interest and proceed to finalise specifications based on technical discussions / presentations with the experience manufacturers / suppliers in a transparent manner. In such cases, two stage tendering process may be useful and may be preferred. During the first stage of tendering, acceptable technical solutions can be evaluated after calling for EOI from the leading experienced and knowledgeable manufacturers / suppliers in the field of the proposed procurement. Once the technical specifications and evaluation criteria are finalised, the second stage of tendering could consist of calling for techno-commercial bids as per the usual tendering system under single bid or two bid system as per the requirement of each case. **(Ref: 011/VGL/014 Dtd. 11.02.2011).**

## 10. Transparency in Tendering System

In order to maintain transparency and fairness, it would be appropriate organisations should evolve a practice of finalizing the acceptability of the bidding firms in respect of qualifying criteria before or during technical negotiations with Tenderer. Obtaining revised price bids from the firms, which do not meet the qualification criteria, would be incorrect. Therefore, the exercise of short listing of the qualifying firms must be completed prior to seeking the revised price bids. Moreover, the intimation of rejection to the firms whose bids have been evaluated but found not meeting the qualification criteria, along with the return of the unopened price bid, will enhance transparency and plug the loopholes in the Tendering System. All organisations/departments are advised to frame a policy accordingly. **(Ref: 004/ORD/9 Dtd. 10.12.2004).**

## 11. Time bound Processing of Procurement.

- a. The Commission has observed that at times, the processing of tenders is inordinately delayed which may result in time and cost overruns and also invite criticism from the Trade Sector.
- b. It is, therefore, essential that tenders are finalized and contracts are awarded in a time bound manner within original validity of the tender, without seeking further extension of validity. While a short validity period calls for prompt finalization by observing specific timeline for processing, a longer validity period has the disadvantage of vendors loading their offers in anticipation of likely increase in costs during the period. Hence, it is important to fix the period of validity with utmost care. **(Ref : 008/VGL/083 Dtd. 06.11.2008).**

## II. TENDER STAGE

### 12. Notice Inviting Tenders

The Commission has observed that some of the Notice Inviting Tenders (NITs) have a clause that the tender applications could be rejected without assigning any reason. This clause is apparently incorporated in tender enquiries to safeguard

the interest of the organisation in exceptional circumstances and to avoid any legal dispute. The Commission has discussed the issue and it is emphasized that the above clause in the bid document does not mean that the tender accepting authority is free to take decision in an arbitrary manner. He is bound to record clear, logical reasons for any such action of rejection / recall of tenders on the file **(Ref No OFF-1-CTE-1(Pt) V Dtd 24.03.2005)**.

### **13. Receipt and Opening of Tenders**

In general, the receipt of tenders should be through tender boxes as suggested in our booklets. However, in cases where the tenders are required to be submitted by hand, it may be ensured that the name and designation of at least two officers are mentioned in the bid documents. The information about these officers should also be displayed at the entrance / reception of the premises where tenders are to be deposited so as to ensure convenient approach for the bidders. The tenders after receipt should be opened on the stipulated date and time in presence of the intending bidders. **(Ref: No. 05-04-1-CTE-8 Dtd. 08.06.2004)**.

### **14. Improving Vigilance Administration-Tenders**

Some organisations have been using the Public Sector as a shield or a conduit for getting costly inputs or for improper purchases. This also should be avoided. Another issue that has been raised is that many a time the quantity to be ordered is much more than that L1 alone can supply. In such cases the quantity order may be distributed in such a manner that the purchase is done in a fair, transparent and equitable manner. **(Ref: 98/ORD/1 Dtd. 15.03.1999)**.

### **15. Agents:**

- a. In a tender, either the Indian agent on behalf of the Principal / OEM or Principal / OEM itself can bid but both cannot bid simultaneously for the same item/ product in the same tender.
- b. If an agent submits bid on behalf of the Principal / OEM, the same agent shall not submit a bid on behalf of another Principal / OEM in the same tender for the same item / product.

Tender conditions may be carefully prepared keeping in view of above guidelines. **(Ref: 12-02-06-CTE/SPI (1)-2/161730 Dtd.13.01.2012)**.

### **16. Contracts Awarded on Nomination basis**

- a. In the circumstances, if sometimes award of contract on nomination basis by the PSUs become inevitable, the Commission strongly feels that the following points should be strictly observed:
  - i. All works awarded on nomination basis should be brought to the notice of the Board of the respective PSUs for scrutiny and vetting post facto.
  - ii. The reports relating to such awards will be submitted to the Board every quarter.





iii. The audit committee may be required to check at least 10% of such cases **(Ref: No.005/CRD/19 Dtd. 09.05.2006).**

- b. It is needless to state that tendering process or public auction is a basic requirement for the award of contract by any Government agency as any other method, especially award of contract on nomination basis, would amount to a breach of Article 14 of the Constitution guaranteeing right to equality, which implies right to equality to all interested parties.
- c. A relevant extract from the recent Supreme Court of India judgement in the case of Nagar Nigam, Meerut Vs. A1 Faheem Meat Export Pvt. Ltd.[arising out of SLP(civil) No.10174 of 2006] is reproduced below to reinforce this point (refer circular cited below). The Commission advises all CVOs to formally apprise their respective Boards / Management of the above observations as well as the full judgement of the Hon'ble Supreme Court for necessary observance. **(Ref: No.005/CRD/19 Dtd. 05.07.2007).**

All works awarded on nomination basis should be brought to the notice of the Board of the respective PSUs for information. **(Ref: 005/CRD/19 (Part) Dtd.19.05.2010)**

- d. The Commission has been emphasising on the need for observing integrity, transparency, fairness and equity in all aspects of decision making including in tendering and award of contracts. In view of the complaints being received regarding award of contracts on 'nomination basis' without adequate justification, the Commission has decided to reiterate their earlier instructions for strict implementation. Further, the Commission directs that details of all tenders awarded on nomination basis shall be posted on the website in the public domain as per Commission's Office Order of 5th July 2007 along with brief reasons for doing so.
- e. The Commission has observed that there have been instances where government organisations / PSUs obtain contract from other government organisations / PSUs and further award the same to private entities on 'back to back tie up' basis without competitive tendering mechanism and without any significant value addition by the procuring government organisation / PSU. Their practice subverts the Commission's emphasis on integrity, transparency, fairness and equity in decision making. **(Ref No 005/CRD/19/196756 Dtd. 11.07.2012)**

## **17. Grant of Mobilization Advance**

- a. Adequate steps may be taken to ensure stipulation of mobilization advance only for selected works and advance should be interest bearing so that contractor does not draw undue benefit. Timely execution/completion of all projects is an essential requirement and the contractor would like to draw interest bearing mobilization advance only when he needs to maintain his cash flow. **(Ref: No. UU/POL/19 Dtd. 08.10.1997)**
- b. Provision of mobilization advance should essentially be need-based. Decision to provide such advance should rest at the level of Board (with concurrence of

Finance) in the organization in respect of interest free advance. However, in case of interest bearing advance, organisation may delegate powers at appropriate levels such as CMD or Functional Directors. **(Ref: 4CC-1-CTE-2 Dtd. 05.02.2008).**

- c. Though the Commission does not encourage interest free mobilization advance, if the Management feels its necessity in specific cases, then it should be clearly stipulated in the Tender document and its recovery should be time-based and not linked with progress of work. This would ensure that even if the contractor is not executing the work or executing it at a slow pace, the recovery of advance could commence and scope for misuse of such advance could be reduced.
- d. Mobilization advance should be released only against furnishing of Bank Guarantee (BG). Recovery of such advance could be ensured by encashing the BG for the work supposed to be completed within a particular period of time.
- e. There should be a clear stipulation of interest to be charged on delayed recoveries either due to the late submission of bill by the contractor or any other reason besides the reason giving rise to the encashment of BG, as stated above.
- f. The amount of mobilization advance; interest to be charged, if any; its recovery schedule and any other relevant detail should be explicitly stipulated in the tendered document upfront.
- g. Relevant format for BG should be provided in the tender document.
- h. Authenticity of such BGs should also be invariably verified from the issuing bank, confidentially and independently by the organization.
- i. In case of 'Machinery and Equipment advance', insurance and hypothecation to the employer should be ensured.
- j. Utilization certificate from the contractor for the mobilization advance should be obtained. Preferably, mobilization advance should be given in instalments and subsequent instalments should be released after getting satisfactory utilization certificate from the contractor for the earlier instalment. **(Ref No.4CC-1-CTE-2 Dtd. 10.04.2007).**
- k. BG etc., taken towards security of advance should be at least 110% of the advance so as to enable recovery of not only principal amount but also interest portion, if required.
- l. The advance should not be paid in less than two instalments except in special circumstances for the reasons to be recorded. This will keep check on contractor misusing the full utilisation advance when the work is delayed considerably.

A clause in the tender enquiry and the contract of cases providing for interest free mobilisation advances may be stipulated that if the contract is terminated due to default by the Contractor, the mobilisation advance would be deemed as interest bearing advance at the interest rate of \_\_\_\_% (to be stipulated depending on the prevailing rate at the time of issue of NIT) to be compounded quarterly. **(Ref: 01-11-CTE-SH-100 Dtd. 17.02.2011)**

## 18. Post Tender Negotiation

- a. The Commission has banned post-tender negotiations except with L-1 vide its instruction No.8 (1) (h)/98(1) dated 18/11/98. This instruction pertains to the award of work / supply orders etc., where the Government or the Government Company has to make payment.
- b. If the tender is for sale of material by the Government or the Government company, the post-tender negotiations are not to be held except with H-1 (i.e. the highest tenderer), if required. **(Ref: 98/ORD/1 Dtd 03.08.2001).**
- c. There should not be any negotiations. Negotiations if at all shall be an exception and only in the case of proprietary items or in the case of items with limited source of supply. Negotiations shall be held with L-1 only. Counter offers tantamount to negotiations and should be treated at par with negotiation.

Negotiations can be recommended in exceptional circumstances only after due application of mind and recording valid, logical reasons justifying negotiations. In case of inability to obtain the desired results by way of education in rates and negotiations prove infructuous, satisfactory explanations are required to be recorded by the Committee who recommended the negotiations. The Committee shall be responsible for lack of application of mind in case its negotiations have only unnecessarily delayed the award of work / contract.

Further, it has been observed by the Commission that at times the Competent Authority takes unduly long time to exercise the power of accepting the tender or negotiate or re-tender. Accordingly, the model time frame for according such approval to completion of the entire process of Award of tenders should not exceed one month from the date of submission of recommendations. In case the file has to be approved at the next higher level, a maximum of 15 days may be added for clearance at each level. The overall time frame should be within the validity period of the tender/contract. In case of L-1 backing out there should be re-tendering as per extant instructions. **(Ref: 005/ORD/12 Dtd. 25.10.2005).**

- d. Post tender negotiations could often be a source of corruption, it is directed that there should be no post-tender negotiations with L-1, except in certain exceptional situations. Such exceptional situations would include procurement of proprietary items, items with limited sources of supply and items where there is suspicion of a cartel formation. The justification and details of such negotiations should be duly recorded and documented without any loss of time.
- e. In cases where a decision is taken to go for re-tendering due to the unreasonableness of the quoted rates, but the requirements are urgent and a re-tender for the entire requirement would delay the availability of the item, thus jeopardizing the essential operations, maintenance and safety, negotiations would be permitted with L-1 bidder(s) for the supply of a bare minimum quantity. The balance quantity should, however, be procured expeditiously through a re-tender, following the normal tendering process.
- f. Competent Authority should exercise Due Diligence while accepting a tender

or ordering negotiations or calling for a re-tender. In no case should the overall time frame exceed the validity period of the tender and it should be ensured that tenders are invariably finalised within their validity period.

- g. Quantity to be ordered is far more than what L-1 alone is capable of supplying and there was no prior decision to split the quantities, then the quantity being finally ordered should be distributed among the other bidders in a manner that is fair, transparent and equitable.
- h. It is essentially in cases where the organisations decide in advance to have more than one source of supply (due to critical or vital nature of the item), the Commission insists on pre-disclosing the ratio of splitting the supply in the tender itself.
- i. Counter-offers to L-1, in order to arrive at an acceptable price, shall amount to negotiations. However, any counter-offer thereafter to L-2, L-3, etc., (at the rates accepted by L-1) in case of splitting of quantities, as pre-disclosed in the tender, shall not be deemed to be a negotiation. **(Ref: No.005/CRD/012 Dtd. 03.03.2007 & 005/CRD/012 Dtd. 20.01.2010).**

Commissions' guideline would not be applicable in Projects funded by World Bank, ADB, etc., if found to be in conflict with the applicable procurement rules of the funding agencies. **(Ref: No.98/ORD/001 Dtd. 28.10.2011 & No.3 (V)/99/9 Dtd. 01.10.1999).**

- j. Reference is invited to Commission's instructions of even number dated 25.10.2005 on the above subject. A number of references have been received in the Commission, asking for clarification on issues pertaining to specific situations.

The Commission's guidelines were framed with a view to ensuring fair and transparent purchase procedure in the organizations. The guidelines are quite clear and it is for the organizations to take appropriate decision, keeping these guidelines in view. In case they want to take action in deviation or modification of the guidelines, to suit their requirements, it is for them to do so by recording the reasons and obtaining the approval of the competent authority for the same. However, in no case, should there be any compromise to transparency, equity or fair treatment to all the participants in a tender. **(Ref: 005/CRD/12 Dtd. 03.10.2006).**

## **19. Use of Website in Government Procurement or Tender Process.**

- a. In addition to the existing rules and practices regarding giving publicity of tenders through newspapers, trade journals and providing tender documents manually and through post etc., the complete bid documents along with application form shall be published on the website of the organization. It shall be ensured by the concerned organization that the parties making use of this facility of website are not asked again to obtain some other related documents from the Department manually for purpose of participating in the Tender Process i.e. all documents up to date should remain available and shall be equally legally valid for participation in



the Tender Process as manual documents obtained from the Department through manual process.

- b. The concerned organization must give its web site address in the advertisement / NIT published in the newspapers.
- c. If the concerned organization wishes to charge for the application form downloaded from the computer then they may ask the bidding party to pay the amount by draft / cheques etc. at the time of submission of the application form and bid documents.
- d. While the above directions must be fully complied with, efforts should be made by organizations to eventually switch over to the process of e-procurement / e-sale wherever it is found to be feasible and practical. **(Ref: No.98/ORD/1 Dtd. 18.12.2003).**
- e. The Commission has issued a Directive vide No. 98/ORD/1 Dtd 18.12.2003 wherein detailed instructions are issued regarding the use of website for tendering process. The objective is to improve vigilance administration by increasing transparency. The instructions were to take effect from 1st January 2004. It is noticed that many organisations whose websites are functional are still not putting their tenders on the website. The Commission has desired that CVOs should ensure compliance of the above directive. They should regularly pursue the newspaper advertisements, the website of their organisation and in general keep track to ensure that the directives of the Commission on this subject are complied with. Further, the Commission has desired that the CVOs should indicate in their monthly report in the column pertaining to Tender Notices whether all the tenders have been put on the website, and if not, the reasons for non-compliance. The explanation of the concerned officers who are not complying with these directions should be called and further necessary action taken. **(Ref: 98/ORD/1 Dtd 05.02.2004).**
- f. In CPWD, MCD, Civil Construction Division of Post & Telecom Departments and in many other departments/organizations, there is system of short-term Tenders (by whatever name it is called in different organizations), wherein works below a particular value are undertaken without resorting to publicity as is required in the open tenders. This practice is understandable because of cost and time involved in organizing publicity through newspapers. In all such cases, notice can be put on the web-site of the department as it does not take any time compared to giving advertisements in the newspapers and it practically does not cost anything. This will benefit the department by bringing in transparency and reducing opportunities for abuse of power. This will also help the organizations by bringing in more competition.

In view of the reasons given above, the Commission has decided that instructions given in the Commission's circular (No. 98/ORD/1 dated 18.12.2003) for the use of web-site will also apply to all such works awarded by the department/PSEs/ other organizations over which the Commission has jurisdiction. **(Ref: 98/ORD/1 Dtd 11.02.2004).**

- g. It is clarified that Commission's instructions are with regard to goods, services and works procured through open tender system, so these instructions do not apply to



proprietary items and items which necessarily need to be procured through OEMs and OESs (Original equipment Suppliers).

- h. In many organizations goods, services and works which as per laid down norms are to be procured / executed through open tender system many times due to urgency are done through short term tenders without resorting to wide publicity in newspapers because of time constraint. In all such cases short term tenders (by whatever name it is called) etc. should also be put on the website of the dept. as it does not involve any additional time or cost.
- i. Periodic Updating of Vendor Directory:  
The Commission desires that in all such cases there should be wide publicity through the web site as well as through the other traditional channels at regular intervals for registration of contractors / suppliers. All the required proforma for registration, the pre-qualification criteria etc. should be always available on the website of the organization and it should be possible to download the same and apply to the organization. There should not be any entry barriers or long gaps in the registration of suppliers / contractors. The intervals on which publicity is to be given through website and traditional means can be decided by each organization based on their own requirements and developments in the market conditions. It is expected that it should be done at least once in a year for upgrading the list of registered vendors / contractors.
- j. Opportunity to all registered Vendors in Limited Tendering:  
The concerned organisation should give web - based publicity for Limited Tenders also except for items of minor value. If the organization desires to limit the access of the Limited Tender documents to only registered contractors / suppliers, they can limit the access by issuing passwords to all registered contractors / suppliers. But it should be ensured that password access is given to all the registered contractors / suppliers and not denied to any of the registered suppliers. Any denial of password to a registered supplier / contractor will lead to presumption of malafide intention on the part of the Tendering Authority. **(Ref: No.98/ORD/1 Dtd. 02.07.2004).**
- k. All organisations must post a summary every month of all the contracts/purchases made above a certain threshold-value, to be decided by the CVO in consultation with the Head of organisation i.e. CEO / CMD etc. as per Annexure-I enclosed to the Circular cited below. The threshold-value may be reported to the Commission for concurrence. **(Ref: No.005/VGL/4 Dtd 16.03.2005).**
- l. The threshold limits as proposed by the CVOs in consultation with CEOs can be taken as the starting point which could be revised subsequently to cover 60% of the transactions in a year and further 100% on stabilization. **(Ref: No.005/VGL/4 Dtd 20.09.2005)**
- m. CVOs are, therefore, once again advised to ensure that details of the tenders awarded above the threshold value by the organizations are uploaded in time on the organisation's official website and are updated every month. CVOs should

also specifically bring to the notice of the Commission, any violation of this order. **(Ref: No.005/VGL/4 Dtd. 01.09.2006)**

- n. The Commission, therefore, while reiterating its aforementioned instructions directs the CVOs to convey to the Commission the following information latest by 30/4/07:-
  - i. *The threshold value decided by the organization for publishing on their website, details of award of tenders/contracts;*
  - ii. *The extent to which the details of awarded tenders are being posted on the website and whether the websites are being updated regularly or not;*
  - iii. *Whether first/second phase of the Commission's circular dated 22/11/06 has been implemented or not;*
  - iv. *If not, the reasons thereof: steps being taken by the organization to ensure implementation of the Commission's circular and the exact date by which both the phases as mentioned in the Commission's circular would be fully implemented;*

Any failure on the part of organization to implement the directions contained in the Commissions circulars as mentioned above would be viewed seriously by the Commission. **(Ref: No. 006/VGL/117 Dtd. 18.04.2007).**

- o. To post summary of details of contracts/purchases awarded so as to cover 75% of the value of the transactions without any further delay. Any failure on the part of the organisations on this account would be viewed seriously by the Commission. All Chief Vigilance Officers should reflect the compliance status in their monthly reports to the Commission after personally verifying the same. **(Ref: No.005/VGL/4 Dtd 14.07.2009).**

## 20. Leveraging Technology

- a. All Govt. Organisations discharging regulatory / enforcement functions or service delivery of any kind, which cause interface with the general public / private businesses, etc., shall provide complete information on their websites regarding the laws, rules and procedures governing the issue of licenses, permissions, clearances, etc. An illustrative list is given in the annexure to this Circular.
- b. In case of Contracts & Procurement:
  - i. *Applications for registration of contractors/suppliers/consultants/vendors, etc.*
  - ii. *Status of all bill payments to contractors / suppliers, etc.*
- c. All application forms / proforma should be made available on the websites in a downloadable form. If the organisation concerned wishes to charge for the application form downloaded from the computer, the same may be done at the time of the submission of the application forms.
- d. In the second stage, the status of individual applications / matters should be made available on the organisation's website and should be updated from time-to-time

so that the applicants remain duly informed about the status of their applications. In addition to the manual receipt of applications, all organisations should examine the feasibility of online receipt of applications and, wherever feasible, a timeframe for introducing the facility should be worked out. As a large number of Govt. organisations are opting for e-governance, they may consider integrating the above mentioned measures into their business processes so that duplication is avoided. **(Ref: No.006/VGL/117 Dtd. 22.11.2006).**

## **21. E-Tendering / E-Procurement**

- a. The Commission has been receiving a number of references from different departments/organisations asking for a uniform policy in this matter. The departments / organisations may themselves decide on e-procurement/reverse auction for purchases or sales and work out the detailed procedure in this regard. It is, however, to be ensured that the entire process is conducted in a transparent and fair manner. **(Ref: No.98/ORD/1 Dtd. 11.09.2003).**
- b. Guidelines on security related issues in e-tendering systems. **(Ref: No.009/VGL/002 Dtd 17.09.2009).**
- c. Checklist for implementation of e-tendering solutions. **(Ref: No.009/VGL/002 Dtd. 26.04.2010).**
- d. In order to ensure proper security of the e-procurement system all departments / organisations are advised to get their system certified by Department of Information Technology (DIT). **(Ref: No.010/VGL/035 Dtd. 23.06.2010).**
- e. DIT in turn requested its attached STQC (Standardisation, Testing and Quality Certificate) Directorate to establish necessary processes and systems to enable certifications of e-procurement systems. Accordingly, the guidelines prepared by STQC in this regard approved and notified by the DIT is available on e-Gov. standards website ([www.egovstandards.gov.in](http://www.egovstandards.gov.in)). The guidelines are also available on Commission's website. All the Ministries / Departments / Organisations are advised to use these guidelines for compliance to Quality Requirements for certifying the e-procurement systems. **(Ref: No.010/VGL/035/161731 Dtd. 12.01.2012).**
- f. All organisations should invariably follow a fair, transparent and open tendering procedure to select the application service provider for implementing their e-tendering solutions. The standard guidelines on tendering procedure should hold good for the procurement of these services as well. **(Ref: 009/VGL/002 Dtd. 13.01.2009).**

## **III. CONTRACT AWARD / ORDER EXECUTION STAGE / CONTRACT ADMINISTRATION STAGE**

## **22. E-Payments**

- a. The payment to all suppliers / vendors, refunds of various nature, and other



payments which the organisations routinely make shall be made through electronic payment mechanism at all centres where such facilities are available in the banks. Salary and other payments to the employees of the concerned organisations at such centres shall also be made through electronic clearing system (ECS) wherever such facilities exist. As the organisations will have to collect bank account numbers from the vendor, suppliers, employees and others who have interface of this nature with the Govt. organisations, the concerned organisations may plan to switch over to e-payment system in a phased manner starting with transactions with the major suppliers in the beginning or in whatever manner is found more convenient. **(Ref No.98/ORD/1 Dtd. 08.04.2004).**

- b. The Commission had directed that by July 2004, 50% of the payment transactions both in value terms as well as in number of transactions shall be made through ECS/EFT mechanism instead of payments through Cheques; and urged all Banks, PSUs and Departments to provide an enabling environment and facilities so that such an initiative is successful. **(Ref: No. 98/ORD/1 Dtd. 20.10.2004)**

### **23. Delays in Payments to Contractors & Suppliers etc. Reducing opportunities for corruption reg.**

The Commission has directed that all the CVOs should undertake a review of bills received during the last six months. The review is meant to primarily determine the time taken in clearing the bills. It is suggested that the cut off limit for bills can be Rs. 1 lakh i.e. time taken for payment of all bills above this amount should be seen. In smaller organisations the cut off limit can be lower depending on feasibility and convenience. The CVO should also review whether payments are being made on "first-come-first-serve" basis or not. **(Ref: No. 005/ORD/1 Dtd. 10.03.2005)**

### **24. Selection and Employment of Consultants**

- a. Conflicts of Interest: A firm which has been engaged by the PSU to provide goods or works for a Project and any of its affiliates will be disqualified from providing Consulting Services for the same Project. Conversely, a firm hired to provide Consulting Services for the preparation or implementation of a Project, and any of its affiliates, will be disqualified from subsequently providing goods or works or services related to the initial assignment for the same Project.
- b. Consultants or any of their affiliates will not be hired for any assignment, which by its nature, may be in conflict with another assignment of the consultants. **(No.98/DSP/3 Dtd. 24.12.2004)**
- c. The Commission has declared that following guidelines be kept in view while finalising the contracts for engaging Consultants:-
  - i. *Conflicts of Interest:*
    - I. *Conflict between consulting activities and procurement of goods, works or non-consulting services*
    - II. *Conflict among consulting assignments*
    - III. *Relationship with employer's staff*

IV. A consultant shall submit only one proposal. If participates in more than one proposal, all such proposals shall be disqualified.

ii. Professional Liability:

*The Consultant is expected to carry out its assignments with due diligence and in accordance with prevailing standards of the profession. As the Consultant's liability to the employer will be governed by the applicable law, the contract need not deal with the matter. The Client (purchaser) may, however, prescribe other liabilities depending on the requirement in each case without any restriction on the Consultant's liability as per the applicable law. (Ref: 011/VGL/063 Dtd. 24.06.2011)*

d. Some of the common irregularities / lapses observed have been narrated in the Circular. No OFF 1 CTE 1 Dtd. 25.11.2002. (<http://www.cvc.nic.in/three.pdf>)

## 25. Acceptance of Bank Guarantee (BG)

- a. Copy of proper prescribed format on which BGs are accepted from the contracts should be enclosed with the Tender Document and it should be verified verbatim on receipt with original document.
- b. It should be insisted upon the contractors, suppliers etc. that BGs to be submitted by them should be sent to the organisation directly by the issuing bank under Registered Post (A.D.).
- c. In exceptional cases, where the BGs are received through the contractors, suppliers etc., the issuing branch should be requested to immediately send by Registered Post (A.D) an unstamped duplicate copy of the Guarantee directly to the organisation with a covering letter to compare with the original BGs and confirm that it is in order.
- d. As an additional measure of abundant precaution, all BGs should be independently verified by the organisations. In the organisation / unit, one officer should be specifically designated with responsibility for i) verification, ii) timely renewal and iii) timely encashment of BGs. (Ref: No.02-07-01-CTE-30 Dtd. 31.12.2007).

## 26. If L-1 Party backs out

If L-1 Party backs out, there should be re-tendering in a transparent and fair manner. The authority may in such a situation call for Limited or Short Notice Tender if so justified in the interest of work and take a decision on the basis of lowest tender. (Ref: No.98/ORD/1 Dtd 24.08.2000).

## 27. Back to Back tie-up by PSUs

- a. It has been observed during intensive examination of various works / contracts awarded by construction PSUs on back to back basis that the works are being awarded in an adhoc and arbitrary manner without inviting tenders and ascertaining the performance, capability and experience of the tenderers. In some cases, the works were awarded on single tender basis / limited tender basis though sufficient time was available with the organisation to invite open tenders. (Note:



**Observations of the Commission are listed in the circular mentioned below (Ref: No.06-03-02-CTE-34 Dtd. 20.10.2003)**

- b. The Commission has observed that there have been instances where Government Organisations / PSUs obtain contract from other Government Organisations / PSUs and further award the same to private entities on 'back to back tie up' basis without competitive tendering mechanism and without any significant value addition by the procuring Government Organisation / PSU. Their practice subverts the Commission's emphasis on integrity, transparency, fairness and equity in decision making. **(Ref No 005/CRD/19/196756 Dtd. 11th Dec 2012)**

**28. Out of turn Allotments / Discretion:**

The details of all such cases regarding tenders or out of turn allotments or discretion exercised in favour of an employee / party to be published on the Notice Board and in the organisation's regular publication(s), **(Ref: No.005/VGL/4 Dtd the 16.03.2005)**

**29. Banning of Business Dealings**

The Commission once again reiterates its instructions that banning of business is an administrative matter to be decided by the management of the organization and the CVC does not give its advice in such matters. **(F.No. 000/VGL/161 Dtd. the 24.03.2005)**

**30. Undertaking by the Members of Tender Committee / Agency.**

In continuation of the Commission's directions vide Order 005/VGL/4 dated 16/3/2005 regarding transparency in the tender process, the Commission would advise that the members of the Tender Committee should give an undertaking at the appropriate time, that none of them has any personal interest in the Companies / Agencies participating in the Tender Process. Any Member having interest in any Company should refrain from participating in the Tender Committee. **(Ref: 005/VGL/66 Dtd the 9/12/2005)**

**31. Recoveries arising out of Intensive Examination conducted by CTEO**

The observations / advice of the Commission are required to be considered by the executing agencies in terms of the Contract and recoveries are to be enforced as admissible as per the conditions of the Contract. **(Ref: TE (NH)/2011/ Recoveries/144262 Dtd. 12.09.2011)**

**IV. GENERAL**

**32. Checklist for Examination of Procurement (Works/ Purchases / Services) Contracts by CVOs**

**A. Pre-Award Stage**

1. Financial and Technical sanction of Competent Authority is available.



2. Adequate and wide publicity is given.  
Advertisement is posted on website and Tender Documents are available for downloading.
3. Convenient tender receiving/opening time and address of the Tender receiving officials/tender box are properly notified.
4. In the case of Limited Tender, panel is prepared in a transparent manner clearly publishing the eligibility criteria. The panel is updated regularly.
5. Pre-Qualification Criteria are properly defined/ notified.
6. Short listed Firms/Consultants are fulfilling the eligibility criteria. There is no deviation from notified criteria during evaluation.
7. Experience certificates submitted have been duly verified.
8. Tenders/Bids are opened in the presence of Bidders.
9. Corrections/omissions/additions etc., in price bid are properly numbered and attested and accounted page-wise. Tender summary note/ Tender opening register is scrupulously maintained.
10. Conditions having financial implications are not altered after opening of the Price Bids.
11. In case of consultancy contracts
  - (a) *Upper ceiling limit is fixed for consultancy fee and*
  - (b) *Separate rates for repetitive works are fixed.*

## **B. Post-award stage**

- a. General
  1. Agreement is complete with all relevant papers such as pre-bid conference minutes, etc.
  2. Agreement is page-numbered, signed and sealed properly.
  3. Bank Guarantee is verified from issuing bank.
  4. Insurance Policies, Labour Licence, Performance Guarantee are taken as per Contract.
  5. Technical Personnel are deployed as per Contract.
  6. Plant and Equipment are deployed as per Contract.
  7. Action for levy of liquidated damages is taken in case of delay/default.
- b. Payments to contractors
  1. Price escalation is paid only as per Contract.
  2. Retention Money/Security Deposit is deducted as per Contract.
  3. Recovery of Mobilisation & Equipment advance is made as per the provisions in the Contract.



4. Recovery of I.Tax & Works Contract tax is made as per provisions in the Contract.
  5. Glaring deviations are supported with adequate justification and are not advantageous to the contractor.
- c. Site Records
1. Proper system of recording and compliance of the instructions issued to the Contractors is maintained.
  2. Proper record of hindrances is maintained for the purpose of timely removal of the hindrance and action for levy of liquidated damages.
  3. Mandatory tests are carried out as per the frequency prescribed in the agreement. **(Ref: F.No.006/VGL/29 Dated, the 1st May, 2006). (<http://www.cvc.nic.in/006vgl29.pdf>)**
- 33. A Comprehensive Set of Guidelines Issued by CVC on Common Irregularities / Lapses Observed in Stores / Purchase Contract.**
- Guidelines for improvement in the procurement system. **(Ref: CVC Publication Dtd. 15.01.2002) ([http://www.cvc.nic.in/cte\\_man\\_2002.pdf](http://www.cvc.nic.in/cte_man_2002.pdf))**
- 34. Issues arising out of Annual Review Meeting of Defence Sector CVOs held by CVC in July 2012**
- i. Updating all Procurement/Purchase Manuals, in alignment with the spirit of DPP &DPM (if not already done).
  - ii. The Threshold value of Contracts for signing Integrity Pact needs to be reviewed to cover 90% of the transactions, in a planned manner. The progress made in %age may be intimated on a quarterly basis.
  - iii. The proportion of Limited / Single Tenders should be gradually reduced through Vendor development.
  - iv. Online Vendor registration process should be strictly followed so as to encourage vendor registration. The database of vendors so registered should be uploaded on the website, for use by all the Divisions of the Organisation.
  - v. Efforts should be made to achieve 90% of procurements through e-procurement. The progress made may be intimated on a quarterly basis.
  - vi. All the payments to vendors / contractors should be through e-payment, as far as possible.
  - vii. Efforts may be made to prevent cartelisation and wide variation in rates awarded for same products, by maintaining relevant data on vendors / rates pertaining to previous procurements; and sharing these details across various units in the organisation.
  - viii. Computerised File Tracking should be introduced (if not already done), in a time bound manner.

- ix. Clearance of Bills of contractors should be done in a transparent and time bound manner. The contractors should be able to track the status of their bills, online.
- x. CVC suggested that for transparency in procurement, especially in proprietary items in Defence Sector, a committee may be setup which may include one industrial member and one academic member, for assessing innovative products for assimilation followed by vendor development programme so that new products could be brought in. **(Ref: 8(94)/2012-D (Coord/DDP) Dtd 29.10.2012)**

### 34. Purchase Preference Policy

- i. The Department of Public Enterprises has issued guidelines vide O.M. No. DPE /13 (15) / 2007-Fin. Dated 21.11.2007 on the subject cited above which reiterates DPE's earlier guidelines dated 18.07.2005 to the effect that the Purchase Preference Policy would stand terminated w.e.f. 31.03.2008.

Further, it also provides that Preferential Policy framed for the specific sectors by the concerned Ministry/Department within relevant Act of Parliament or otherwise do not come within the purview of these guidelines.

However, the DPE OM. Dated 21/11/2007, lays down that the concerned Ministry / Department may independently evolve/review preferential policies for the sectors of their concern as per their requirement. A copy of DPE's O.M dated 21/11/2007 is enclosed for reference.

- ii. The Commission has desired that if any Ministry/Department has evolved a Purchase Preference Policy pursuant to the DPE Guidelines, the same may be brought to the notice of the Commission. **(Ref: 009/VGL/055 Dtd 09.11.2009)**

### 35. Revised Threshold Values for Submission of Quarterly Progress Report-QPR

In supersession to the Commission's earlier OMs on the subject, the Threshold Limits for reporting of the Contracts in the QPR to the Commission, are revised as under:-

	<b>Works / Contracts</b>	<b>Revised Value</b>
(a)	<b>Category - I:</b>	Rs.5 Crores & above
(b)	Civil Works	
(c)	Turkey Works Contracts	
(d)	Stores & Purchase	
(e)	PPP-Public Private Partnership [Cost / Revenue values] Sale of Goods / Scrap / Land	

(f)	<b>Category II:</b> Electrical/Mechanical Works / Maintenance / Service contracts including Electronics / Instrumentation / Telecommunication / Manpower Supply, etc.	Rs.1 Crore & above
(g)	Medical Equipment	Rs.50 Lakhs & above
(h)	Consultancy contracts	Rs.1 Crore & above
(i)	<b>Category III:</b> Horticulture Works	Rs.10 Lakhs & above
(j)	Supply of Medicines	4 Largest Value Contracts

**(Ref: No.:98-VGL-25 Dated 30/07/2012)**  
**([http://cvc.nic.in/cir\\_31072012.pdf](http://cvc.nic.in/cir_31072012.pdf))**

### 36. Referring Cases of Procurement to the Commission

The Commission has issued various circulars/guidelines /instructions in order to promote transparency, improve competition and ensure equity among participants. However, if any organization faces difficulty in the application of any of the circulars /guidelines / instructions issued by the Commission, then it may approach the Commission bringing out the difficulties along with a proposed generic solution listing out the ingredients of the special circumstances for examination and review by the Commission. References of a general nature having elements of managerial decision making and concerning a particular procurement should be avoided. **(Ref: No 008/CRD/008 Dtd. 24.07.2008)**

*Disclaimer:*

*The objective of publishing this booklet is to sensitize our colleagues to the prevailing CVC guidelines. For detailed information, the relevant CVC circular / instruction / directives / guidelines may please be referred to viz., [http://www.cvc.nic.in/proc\\_works.htm](http://www.cvc.nic.in/proc_works.htm).*

# Code of conduct

- Maintain absolute integrity**
- Maintain devotion to duty**
- Have a positive attitude and broad mind**
- Comply with the systems and procedures**
- Be humble, but firm in the quest for truth**
- Be diligent, dynamic, comprehensive and obedient**
- Be a role model for others**
- Be a friend, philosopher and guide to your colleagues**
- Do consult experienced officials in the field if required**
- Be impartial and objective in approach**

## Key features of Code of Conduct

### Business Practices

- ▶ Compliance with laws, rules and regulations of the law of the land and the firm
- ▶ Fair dealing with customers, suppliers, competitors and employees of the firm
- ▶ Conflict of interest from Company's interest
- ▶ Honest & ethical Conduct at company's premises
- ▶ Confidentiality of information of company or any business associate of the company
- ▶ Proper use of company assets

### Disciplinary Practices

- ▶ Declining favors & gifts which can create conflict of interest
- ▶ Providing true information during joining
- ▶ Compliance to official orders
- ▶ Not engaging in other employment activities
- ▶ Communicating responsibly with media
- ▶ Avoiding late & irregular attendance
- ▶ Avoiding negligence of work
- ▶ Acceptance of transfer without and refusal

### Ethical Conduct

- ▶ Abstain from all activities that can damage reputation of company
- ▶ Non Participation in illegal activities
- ▶ Constrain from indulging in violent activities
- ▶ Avert shafts and frauds at office
- ▶ Refusal of bribes for official purpose
- ▶ No long absence without information
- ▶ Avoiding damaging company assets
- ▶ Abstain from indecent / disorderly behavior
- ▶ Avoiding strike at work or involving others to strike at work



**MRPL Vigilance Department**  
Promoting Honesty, Integrity, Transparency  
& Protecting Bottom Lines.



**as a Tool of  
Good Governance**



सतर्कता जागरूकता सप्ताह - 26<sup>th</sup> - 31<sup>st</sup> October, 2015  
**VIGILANCE AWARENESS WEEK**  
26<sup>th</sup> - 31<sup>st</sup> October, 2015

